

FILED

08 MAR 17 AM 11:12

CLERK, U.S. DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

BY:

(1

DEPUTY

1 Nancy Sussman SBN108689
HAYWORTH AND SUSSMAN
2 1901 First Avenue, Suite 220
San Diego, CA 92101
3 Telephone: (619) 231-1215

4 Thor O. Emblem SBN 141880
Law Office of Thor Emblem
5 205 West Fifth Ave., Suite 105
Escondido, CA 92025
6 Telephone: (760)738-9301

7 Attorneys for Plaintiff

8

9

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

10

11

FREDA SUSSMAN,

12

Plaintiff,

13

v.

14

ARMELIA SANI, M.D., SHILEY EYE
CENTER, UCSD MEDICAL CENTER,
15 REGENTS OF THE UNIVERSITY OF
CALIFORNIA, HEALTH NET OF
16 CALIFORNIA, INC., HEALTH NET
SENIORITY PLUS, LINDA BEACH,
17 HAIDEE GUTIERREZ,

18

DOES 1 through 40, inclusive,

19

Defendants

20

21

) Case No. 08CV392 H BLM

) MEMORANDUM OF POINTS AND
) AUTHORITIES IN SUPPORT OF
) MOTION TO REMAND CASE TO STATE
) COURT

) Date: 4/14/08

) Time: 10:30 a.m.

) Dept. 13

) Magistrate: Barbara Major

I.
FACTS

22

23

24

25

26

27

At all times herein, Plaintiff FREDA SUSSMAN was a member of Defendant HEALTH
NET OF CALIFORNIA, INC. ("HEALTH NET OF CALIFORNIA") an Health Maintenance
Organization (HMO). The Plaintiff was a participant in HEALTH NET SENIORITY PLUS, a

1 Supplemental program administered by Defendant HEALTH NET OF CALIFORNIA. Plaintiff
2 joined the HMO plan in which her provider was the "UCSD group." HMOs make money by
3 reducing costs, which in this case severely adversely affected the quality of care Plaintiff received.
4 Before having the catastrophic stroke, Plaintiff was denied tests that would have been paid by
5 Medicare, but HEALTH NET OF CALIFORNIA and UCSD Network had an incentive plan to not
6 offer seniors the same tests or specialists that would have been paid for if she had straight
7 Medicare. Plaintiff's risk factors and signs and symptoms were ignored and Plaintiff was given
8 Beano for her Atrial Fib, Carotid Artery Disease and Diabetes. No stent was offered for her
9 carotid artery stenosis because Defendant Sani, the primary, was limited as to the medical
10 specialists she could send Plaintiff a patient of the HMO, HEALTH NET OF CALIFORNIA. This
11 same limitation would not have applied if Plaintiff had been with straight Medicare and not have
12 had this supplemental HMO plan.

13 After the Plaintiff suffered a major stroke, her first, she was determined to be a candidate
14 for acute rehabilitation by physicians who treated her stroke at Alvarado Hospital, who both
15 wrote an order for Plaintiff to be transferred to rehabilitation. Despite the recommendations for
16 acute rehabilitation, after 5 days post stroke at Alvarado Hospital where she was receiving
17 treatment, the Plaintiff was taken by ambulance during the middle of the night to UCSD Medical
18 Center, (the HMO's contracting hospital) under the instructions from HEALTH NET OF
19 CALIFORNIA. This was directly after HEALTH NET OF CALIFORNIA received a request from
20 Plaintiff's daughter to have her transferred into a rehabilitation facility from Alvarado Hospital. Just
21 two days after the transfer, the Defendant's contracting agent UCSD indicated that the Plaintiff
22 was not eligible for rehabilitation therapy because a "physical therapist" said so at the only
23 contracting rehabilitation facility that was covered by her supplemental insurance. Two qualified
24 physicians had determined that the Plaintiff needed immediate and intensive rehabilitation therapy
25 for her first stroke. By law, a Physical therapist cannot write orders, so the HMO and UCSD
26 Medical Center, working in concert, ignored the valid doctor's order from the previous facility,

27

1 Alvarado Hospital, in order to save money.

2 Nonetheless, a non physician "physical therapist" at UCSD stated that the Plaintiff could
3 not endure three hours of rehabilitation services a day, and that she should be transferred to a
4 nursing facility. However, another case worker at Defendant UCSD on the 8th floor confirmed the
5 two physicians' opinions that the Plaintiff met the criteria for acute rehabilitation and suggested
6 Plaintiff's transfer for rehabilitation at Alvarado Rehabilitation Center. (It is important to note that
7 Sharp Rehabilitation and Alvarado Rehabilitation have the same criteria for admission into acute
8 rehabilitation). The operative difference is that Defendant HEALTH NET OF CALIFORNIA
9 would have to pay for therapy at Sharp Rehabilitation (a contracting facility), but not at Alvarado
10 Rehabilitation unless special permission was obtained. Also Plaintiff's daughter was requested to
11 sign a waiver of any claims against HEALTH NET OF CALIFORNIA which she refused to do in
12 order to go to the non-contracting facility.

13 The Plaintiff's family had no choice to transfer the Plaintiff to Alvarado Rehabilitation
14 Center. The out of pocket costs included a week of services and physician bills in excess of
15 \$100,000. Defendant also said Plaintiff will have to pay if she wants an ambulance to transfer as
16 Defendant's insurance company only pays for Hospital- nursing home transfers. Plaintiff's family
17 said they would then have to acquire a truck to drive the hemiplegic patient to the Rehabilitation
18 Center. All of a sudden an ambulance appeared.

19 Despite being on actual notice of the fact that the Plaintiff had suffered a debilitating stroke
20 and needed rehabilitation services, the Defendant without adequate investigation and with no
21 reasonable basis denied the Plaintiff's request for such services. The Defendant refused to
22 authorize rehabilitation services. The Defendant's decision was ostensibly based upon the
23 groundless order of a "physical therapist," in contradiction to the considered orders of two
24 qualified physicians. Plaintiff immediately dropped the Health Net Senior Advantage plan and
25 within 30 days Medicare began picking up services that Defendant HEALTH NET OF
26 CALIFORNIA had denied. However Plaintiff has spent \$100,000.00 of her own money for

27

1 rehabilitation.

2 The misconduct of Defendants HEALTH NET OF CALIFORNIA, and HEALTH NET
3 SENIORITY PLUS is part of a pattern and practice of refusing to pay for adequate care for its
4 members in order to raise its profits. Although Defendants represent to perspective clients that
5 they will receive better care than they would under regular Medicare, such is not the case.
6 Defendants use a combination of incentives and disincentives to discourage the issuance of
7 prescriptions and the rendering of necessary care. The Defendant does not reimburse providers
8 sufficiently, but rather they discourage the provision of necessary care and referrals. The
9 Defendant effectively cause providers to consider their own financial interests as more important
10 than the care of the members of the health plan.

11 In fact, the members of Defendant's health plan would have their interests better served by not
12 participating in the Defendant's managed health care plan, but rather by being fee for service Medicare
13 patients or by joining another plan as Plaintiff has now that covers everything that is covered by
14 Medicare. The Defendant effectively discouraged preventative and diagnostic tests such as for
15 diabetes or to detect heart conditions such as atrial fibrillation and carotid artery disease. It refuses
16 referrals to Cardiologists. It discourages the use of rehabilitation therapy for candidates, such as the
17 Plaintiff, and rather attempt to send them to nursing homes, which is cheaper. Patients receiving
18 ordinary Medicare benefits would have much better access to quality care.

19 As a result of the Defendant's unreasonable refusal to authorize rehabilitation, the Plaintiff
20 suffered injury, including costs in the amount of over \$100,000.00. Plaintiffs' complaint was filed
21 in California Superior Court on 11/7/07. On 1/30/08, Defendant HEALTH NET OF
22 CALIFORNIA was named as a Doe defendant in the state court action. The Plaintiff alleged only
23 state common law claims of fraud, bad faith insurance tactics, and unfair business practices
24 (Complaint on file herein, paragraphs 52-73). (The Complaint does not have anything to do with
25 Medicare). Defendant HEALTH NET OF CALIFORNIA's Notice of Removal was served on
26 Plaintiff on 3/8/08.

27

II. LEGAL ARGUMENT

A. 28 U.S.C. 1447(c) REQUIRES REMAND WHERE, AS HERE, THERE IS NO BASIS FOR FEDERAL SUBJECT MATTER JURISDICTION

The federal statute dealing with procedure after removal generally provides, in pertinent part, as follows:

"A motion to remand the case on the basis of any defect in removal procedure must be made within 30 days after the filing of the notice of removal under sections 1446 (a). If at anytime before final judgment it appears that the district court lacks subject matter jurisdiction, the case shall be remanded. . . ." (28 U.S.C. 1447(c)) (emphasis added).

A case cannot be removed to federal court simply because the plaintiff's right to sue is derived from federal law. People of Puerto Rico v. Russell & Co., 288 U.S. 476 (1933),

B. THE DEFENDANT BEARS THE BURDEN OF PROVING THAT REMOVAL IS PROPER AND WARRANTED UNDER THE CIRCUMSTANCES.

1. In General.

In order to successfully remove a case, the party seeking removal has the burden of establishing federal court jurisdiction. Holcomb v. Bringham Toyota 871 F.2d 109 (9th Cir. 1989), cert. denied, 493 U.S. 846, 110 S.Ct. 141, 107 L.Ed.2d 100 (1990); Alexander v. Electronic Data Systems Corp. 13 F.3d 940 (6th Cir. 1994). Furthermore, strict compliance with the statutory procedure for removal is required. Wrath v. State Farm Fire & Casualty Co. 792 F.Supp. 101, 102 (M.D. Fla. 1992); Perrin v. Walker 385 F.Supp. 945 (E.D.Ill. 1974). The defendants have not and cannot meet this burden.

2. Doubts as to whether jurisdiction exists are to be resolved in favor of the plaintiffs.

It is axiomatic that any doubts concerning removeability are to be resolved against the removing defendants and in favor of remand. McGraw v. FD Services, Inc. 811 F.Supp. 222 (D.S.C. 1993); Cross v. Bankers Multiple Line Ins. Co. 810 F.Supp. 748 (N.D. Tex. 1992). Remand should be granted "if there are any doubts as to the right of removal in the first instance."

1 Jones v. General Tire & Rubber Co. 541 F.2d 664 (7th Cir. 1976). This is to ensure that federal
 2 courts do not encroach upon the state court's rights to hear and determine cases properly brought
 3 in the state forum. Skidmore v. Beech Aircraft Corp. 672 F.Supp. 973 (M.D. La. 1990).

4 **3. The defendant bears the burden of proof on a motion for remand.**

5 On a motion for remand, the burden of proving the propriety of the removal rests upon the
 6 removing party. Garbutt v. Southern Clays, Inc. 844 F.Supp. 1551 (M.D. Ga. 1994); Societa
 7 Amonia Lucchese Olii E. Vini v. Catania Spagna Corp. 440 F.Supp. 461 (D.Mass. 1977).

8 **A. Federal Courts Should Strictly Construe Removals in Favor of a Plaintiff Seeking**
 9 **Redress in State Court.**

10 Removal statutes are to be strictly construed, and any doubts as to removal are to be resolved
 11 in favor of remanding the case to state court. See Shamrock Oil and Gas Corp. v. Sheets 313
 12 U.S. 100 (1941); see also Gaus v. Miles, Inc. 980 F.2d 654, 566 (9th Cir. 1992) (There is a
 13 strong presumption against removal jurisdiction, and federal jurisdiction should be rejected "if
 14 there is any doubt as to the right of removal in the first instance.") Moreover, the defendant
 15 seeking removal of an action to federal court has the burden of establishing federal jurisdiction.
 16 See Gaus, 980 F.2d at 566.

17 **B. The District Court has no Jurisdiction over the Instant Action.**

18 The District Court has federal question jurisdiction only over claims that could have been
 19 originally brought in the District Court pursuant to federal question jurisdiction. Snow v. Ford
 20 Motor Co. 561 Fed. 2d. 787,9 (9th Cir. 1977). The Defendant has removed the action from State
 21 court on the basis of federal question jurisdiction pursuant to 28 U.S.C. section 1331. The
 22 Defendant claims that the action is based upon provisions of the Medicare Prescription Drug,
 23 Improvement, and Modernization Act. The Act, however, specifically precludes federal question
 24 jurisdiction under 28 U.S.C. section 1331. 42 U.S.C. section 1395ii; County of Pierce v. Leavitt
 25 244 Fed. Appx. 802 (9th Cir. 2007).

26 ///

C. Plaintiffs' Claims All Arise Under and Are Governed by State Law and Do Not Raise a Federal Question

Plaintiffs' claims involve no substantial questions of federal law. Congress gave federal courts jurisdiction over actions arising under the Constitution and laws of the United States to allow federal courts to construe federal laws, not state tort law. See Misner v. Cleveland Wrecking Co. of Cincinnati 25 F.Supp. 763, 764 (W.D.Md. 1938). There can be no federal-question jurisdiction unless there exists, in fact, a federal question. *Id.* There is no federal question in a state-tort-law case such as the Plaintiff's, which must be adjudicated with exclusive reference to state law. The Ninth Circuit Court of Appeals has clearly held that unless there exists a substantial question of federal law pled in the complaint, there is no federal jurisdiction. See Galvez v. Kuhn 933 F.2d 773, 776 (9th Cir. 1991) (stating that when federal question does not appear on face of plaintiff's complaint, there is no jurisdiction); see also Ultramar America Ltd. v. Dwelle 900 F.2d 1412, 1415 (9th Cir. 1990) (finding that removal is improper when right to relief is not necessarily dependant on construction of substantial federal question).

The California Supreme Court has determined that claims such as those in the present case are not preempted. In McCall v. Pacificare of California 25 Cal 4th 412 (2001) the Court held:

A Medicare provider may violate state common law or statutory duties owing to beneficiaries, unrelated to its Medicare coverage determinations. The "inextricably intertwined" language in *Ringer* is more correctly read as sweeping within the administrative review process only those claims that, "at bottom," seek reimbursement or payment for medical services, but not a claim not seeking such reimbursement or payment, which claim as pleaded incidentally refers to a denial of benefits under the Medicare Act. (See *Ringer*, supra, 466 U.S. at pp. 614-615 [104 S. Ct. at pp. 2021-2022].) The latter type of state-law-based claim by Medicare beneficiaries is not subject to the administrative review process and may be pursued in our state courts. In the language of *Ringer*, at page 618 [104 S. Ct. at page 2023], such claims are collateral to, not inextricably intertwined with, Medicare benefit claims. For example, a provider may negligently fail to use ordinary skill and care in treating a beneficiary, or properly to advise the beneficiary concerning his health condition or appropriate treatment options, whether or not such options are covered by Medicare, thus preventing the beneficiary from seeking such treatment even at his own expense. Or a provider may fail to provide appropriate referrals to specialists, and thus prevent the beneficiary from obtaining appropriate care, again without regard to coverage. The *McCalls'* first and second causes of action, for negligence and wilful misconduct, respectively, set forth such allegations and enumerate the statutory and regulatory bases of the relevant duties (see ante, pp. 415-416), none of which necessarily implicates a coverage determination or falls within the scope of the Medicare administrative review process. A provider may make misrepresentations

1 regarding the nature or extent of the services it intends to provide, either in its application for
 2 HMO licensure to the California Department of Corporations or in its marketing materials
 3 disseminated to potential enrollees. If the injury to the enrollee is foreseeable, a Randi W. cause
 4 of action 8 or a claim of fraud may be stated. 9 The McCalls' third, fourth and fifth causes of
 5 action allege such claims, none of which necessarily implicates coverage determinations or falls
 6 within the scope of the Medicare administrative review process.

7 FOOTNOTES

8 See Randi W. v. Muroc Joint Unified School Dist. (1997) 14 Cal. 4th 1066 [60 Cal. Rptr. 2d
 9 263, 929 P.2d 582, 68 A.L.R.5th 719].

10 9 We note that the recent decision in Buckman Co. v. Plaintiffs' Legal Committee (2001) 531
 11 U.S. 341 [121 S. Ct. 1012, 148 L. Ed. 2d 854] concluded that a state law action seeking
 12 damages for injuries allegedly caused by Food and Drug Administration (FDA) approved bone
 13 screws, predicated on a "fraud-on-the-FDA" theory, was preempted by the Federal Food, Drug,
 14 and Cosmetic Act, as amended by the Medical Device Amendments of 1976, 21 United States
 15 Code section 301. The high court reasoned that "[p]olicing fraud against federal agencies is
 16 hardly 'a field which the States have traditionally occupied,' [citation], such as to warrant a
 17 presumption against finding federal pre-emption of a state-law cause of action." (Buckman,
 18 supra, 531 U.S. at p. 348 [121 S. Ct. at p. 1017, 148 L. Ed. 2d at p. 860].) The court contrasted
 19 "situations implicating 'federalism concerns and the historic primacy of state regulation of matters
 20 of health and safety,' " where a "presumption against pre-emption obtains." (Id. at p. 348 [121 S.
 21 Ct. at p. 1017, 148 L. Ed. 2d at p. 861], citing Medtronic, Inc. v. Lohr, supra, 518 U.S. at p. 485
 22 [116 S. Ct. at p. 2250].) To the extent the McCalls' complaint alleges fraud on the HCFA,
 23 defendants may, on remand, assert it is preempted under the rule in Buckman.

24 A provider may breach the fiduciary duty it owes the enrollee (see Moore v. Regents of
 25 University of California (1990) 51 Cal. 3d 120, 129 [271 Cal. Rptr. 146, 793 P.2d 479, 16
 26 A.L.R.5th 903]), inter alia, by permitting its financial interest detrimentally to affect treatment
 27 decision making or failing to disclose such interest. The McCalls' sixth cause of action alleges
 such a claim, which does not necessarily implicate coverage determinations or fall within the
 scope of the Medicare administrative review process.

If a defendant's violations of state law duties are sufficiently outrageous, a claim for negligent or
 intentional infliction of emotional distress may be stated; the McCalls' seventh and eighth causes
 of action allege such violations, none of which necessarily implicates coverage determinations or
 falls within the scope of the Medicare administrative review process.

Finally, such violations of statutory duties, none necessarily implicating coverage determinations
 or falling within the scope of the Medicare administrative review process, may amount to unfair
 practices as prohibited by Business and Professions Code section 17200; the McCalls' ninth cause
 of action so alleges. 10

23 FOOTNOTES

24 10 This case does not call upon us to determine the sufficiency of any of the McCalls' allegations
 25 to state a cause of action under California law, and we express no opinion on whether the claims
 26 ultimately will be proven.

1 Because the McCalls may be able to prove the elements of some or all of their causes of action
 2 without regard, or **only incidentally**, to Medicare coverage determinations, because (contrary to
 3 the dissent's characterization of the complaint) none of their causes of action seeks, at bottom,
 4 payment or reimbursement of a Medicare claim or falls within the Medicare administrative review
 process, and because the harm they allegedly suffered thus is not remediable within that process,
 it follows that the Court of Appeal correctly reversed the trial court's orders sustaining
 defendants' demurrers without leave to amend. [footnote omitted]

5 Id. Emphasis added.

6 In Zolezzi v. Pacificare of California 105 Cal App 4th 573 (2003), the court stated:

7 We believe the Act's express preemption of "[s]tate standards relating to . . . [P] . . . [P]
 8 [c]overage determinations (including related appeals and grievance processes)" is not clear and
 unambiguous. (42 U.S.C. § 1395w-26(b)(3)(B).) Construing that language narrowly, the Act
 9 could preempt only state standards that directly relate to coverage determinations, including, for
 example, procedures for obtaining payment or reimbursement for medical services. Construing
 that language broadly, as PacifiCare apparently suggests, the Act could preempt any state
 10 standard that is incidental or collateral to a coverage determination, based on the premise the
 standard is tangentially related to that determination. To properly interpret that statutory
 11 language, it is helpful to review analogous case law and relevant administrative agency
 interpretations.

12Considering the language of 42 United States Code section 1395w-26(b)(3)(B)(iii),
 administrative rules and regulations, and analogous case law cited ante, we conclude the phrase
 13 "coverage determinations" in that statute should be interpreted in the same manner as in McCall,
 and therefore there is no federal preemption of state standards relating to resolution of state law
 14 causes of action that do not seek payment or reimbursement of a Medicare claim or otherwise fall
 within the Medicare administrative review process for coverage determinations. Absent clear
 15 indication of congressional intent, we decline to find preemption of standards, founded in
 California law, relating to resolution of claims, also founded in California law, that have no
 16 remedy under the Medicare administrative process. (McCall v. PacifiCare of Cal., Inc., supra, 25
 Cal.4th at p. 424.) PacifiCare does not cite, and we have not found, any authority clearly
 17 indicating Congress intended the BBA's specific preemption statute to preempt state standards
 relating to resolution of state law causes of action that do not seek payment or reimbursement of
 18 a Medicare claim. On the contrary, there is authority to conclude preemption was not intended.
 The HCFA's administrative rules and regulations, quoted ante, show that agency believes
 19 Congress intended the BBA's specific preemption statute to narrowly apply only to disputes
 regarding coverage determinations (i.e., whether medical services or other benefits are covered
 20 by a M+C plan) for which the Act provides the exclusive means for resolution and appeal. As we
 noted ante, the HCFA stated: "We are . . . adopting a narrow interpretation of the scope of
 21 preemption of coverage determinations. Coverage determinations are made initially by M+C
 organizations and may be appealed as provided for under subpart M of these regulations. Our
 22 view is that the types of decisions related to coverage included in this specific preemption are
 only those determinations that can be subject to the appeal process of subpart M. These are
 23 decisions about whether an item or service is covered under the M+C contract and the extent of
 financial liability beneficiaries have for the cost of covered services under their M+C plan." (63
 24 Fed. Reg. 34968, 35013, italics added.) support of its narrow interpretation of the specific
 preemption statute, the HCFA cited the "conference report language and the overall structure of
 25 the BBA in its delineation of the relative roles of the State and Federal governments." (63 Fed.
 Reg. 34968, 35012.) Furthermore, because the Act does not provide for tort, contract, or other
 26 remedies for claims that do not request payment or reimbursement of a Medicare claim for

benefits, it can be reasonably inferred Congress did not intend to preempt state law causes of action that provide those remedies or state standards relating to resolution of those causes of action. A recent decision of the United States Court of Appeals, Ninth Circuit provides support for our interpretation: "[Appellant] has not shown that Congress intended to preempt all state law claims. In the interim final rule for the M+C program, the agency stated that it was adopting a 'narrow interpretation' of the specific preemption provisions and that state tort or contract claims relating to coverage determinations were not preempted. [Citation.] Because Congress did not clearly manifest any intention to convert all state tort claims arising from the administration of Medicare benefits into federal questions, we hold that the Medicare program does not completely preempt state tort law claims." (*Hofler v. Aetna US Healthcare of California, Inc.* (9th Cir. 2002) 296 F.3d 764, 768.)

In the recent case Masey v. Humana, Inc. 2007 US Dist. LEXIS 63556 (M.D. Fla.) the court held that claims under the Kentucky equivalent to California Business and Professions Code section 17200 et seq were not pre-empted:

The KCPA provides that unfair, false, misleading, or deceptive acts or practices in the conduct of any trade or commerce are unlawful. Ky. Rev. Stat. § 367.170. If a plaintiff prevails on a KCPA claim and proves defendant's actions are malicious, oppressive or fraudulent, plaintiff may be eligible to recover punitive damages. Hollon v. Consumer Prot. Recovery Ctr., 417 F. Supp. 2d 849, 852 (E.D. Ky. 2006). The KCPA authorizes the award of attorneys fees and costs. Ky Rev. Stat. § 367.220(3). Assuming the Kentucky consumer protection statute applies to Plaintiff's claim, Plaintiff may be eligible to recover punitive damages, attorneys' fees and costs. As such, this claim is not a claim for reimbursement of medical benefits and is not inextricably intertwined with the Medicare Act. *See e.g., Hofler*, 296 F.3d at 768 (not clear and manifest intent by Congress to preempt entire field of state regulations regarding Medicare plans); Commonwealth of Pennsylvania v. Tap Pharm. Prods., 415 F. Supp. 2d 516, 525 n.6 (E.D. Pa. 2005)(Medicare Act does not preempt state's ability to regulate fraudulent billing practices under state consumer protection laws); In re Pharm. Indus. Average Wholesale Price Litig., 263 F. Supp. 2d 172, 188 (D. Mass. 2003)(same). Thus, Count IV is not inextricably intertwined with Plaintiff's claim for reimbursement of Medicare benefits.

See also In re: Lipron Mfg. & Sales Practices Litig. 295 Fed Supp 2d 148,78 (2003).

Similarly, the court in the very recent case Williams v. Viva Health Ins. Co. 2008 US Dist. LEXIS 5639 (S.D. Ala.) held:

Moreover, Viva has not shown that Congress intended § 1395w-26(b)(3) to be a complete preemption statute. In effectuating complete preemption under LMRA and ERISA, Congress expressly created a federal cause of action to resolve disputes. 6 See 29 U.S.C. § 185(a) ("Suits for violation of contracts between an employer and a labor organization representing employees in an industry affecting commerce . . . may be brought in any district court of the United States having jurisdiction of the parties . . ."); 29 U.S.C. § 1132(f) ("The district courts of the United States shall have jurisdiction, without respect to the amount in controversy or the citizenship of the parties, to grant the relief provided for in subsection (a) of this section in any action."). Unlike

1 LMRA and ERISA, the MMA does not have a provision providing for a federal cause of action
2 and only requires that federal law "shall supersede any State law or regulation . . . with respect to
3 [Medicare Advantage] plans" 42 U.S.C. § 1395w-26(b)(3). The plain language of § 1395w-
26(b)(3) does not support the conclusion that Congress intended complete preemption.

4 Finally, in a factually similar case to the case at bar in which the beneficiary of a MMA plan
5 alleged fraud and other state claims, the court in Lassiter v. Pacificare Life & Health Ins. Co.
6 2007 US Dist LEXIS 91970 (M.D. Ala.) held:

7
8 No circuit court of appeals has addressed the question before this Court of whether the MMA
9 completely preempts state law claims and thereby confers federal jurisdiction. However, the issue
10 has been addressed by other district courts. In Harris v. Pacificare Life & Health Ins. Co., 514 F.
11 Supp. 2d 1280, 2007 WL 2846477 (M.D. Ala. 2007) (DeMent, J.), Pacificare attempted to
12 remove state law claims arising out of the sale of a Medicare insurance policy on the ground that
13 § 1395w-26(b)(3) demonstrated Congress's intent for the MMA to completely preempt state law
14 claims, which is the exact same argument they are making to this Court. In Harris, Judge DeMent
15 held that the MMA did not completely preempt state law claims because it does not create an
16 exclusive cause of action. See Harris, 514 F. Supp. 2d 1280, 2007 WL 2846477, at * 10-12.
17 Furthermore, Judge Granade reached the same conclusion in Bolden v. Healthspring of Ala., Inc.,
18 No. CV07-413, 2007 U.S. Dist. LEXIS 77950 (S.D. Ala. October 2, 2007). This Court is aware
19 that one court has held that the MMA does completely preempt state law claims. See Dial v.
20 Healthspring of Ala., Inc., 501 F. Supp. 2d 1348 (S.D. Ala. 2007).

21 This Court is persuaded by the reasoning in Harris and Bolden that the MMA does not
22 completely preempt state law claims. A federal statute does not completely preempt state law
23 claims unless Congress intended the federal statute to provide the "exclusive cause of action."
24 See Beneficial Nat'l Bank, 539 U.S. at 8; Geddes, 321 F.3d at 1353 ("The Supreme Court has
25 cautioned that 'complete preemption can be found only in statutes with 'extraordinary'
26 preemptive force. Moreover, that 'extraordinary' preemptive force must be manifest in the clearly
27 expressed intent of Congress." (internal citations omitted)). The MMA provides in § 1395w-
26(b)(3) that "The standards established under this part shall supersede any State law or
regulation (other than State licensing laws or State laws relating to plan solvency) with respect to
MA plans which are offered by MA organizations under this part."

28 This language is not sufficient to demonstrate a clear intent by Congress to create an exclusive
29 private federal remedy. Harris, 514 F. Supp. 2d 1280, 2007 WL 2846477, at *11-12. Indeed,
30 Pacificare compares this language to the preemption language in the Employee Retirement
31 Income Security Act of 1974 ("ERISA") § 514(a), codified at 29 U.S.C. § 1144(a). While
32 ERISA is one of the few statutes where the Supreme Court has found complete preemption, it is
33 well settled that complete preemption arises from ERISA's civil enforcement scheme in § 502(a),
34 codified at 29 U.S.C. § 1132(a), and that § 514(a) establishes only ordinary preemption. See
35 Butero v. Royal Maccabees Life Ins. Co., 174 F.3d 1207, 1211-12 (11th Cir. 1999).
36 Accordingly, § 1395w-26(b)(3) is insufficient to establish a clear Congressional intent that the
37 MMA provides an exclusive private federal remedy. Therefore, this Court lacks jurisdiction over
the Plaintiffs' claims and the case must be remanded back to the state court.

CONCLUSION

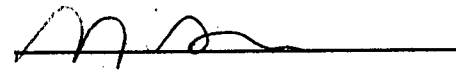
The Defendant has not and cannot fulfill its burden of showing that the case at bar was properly removed to federal court as there is no Federal Question Jurisdiction. The case should immediately be remanded to State Court.

Dated:

3/13/08

Respectfully Submitted:

HAYWORTH AND SUSSMAN



Nancy Sussman,

Attorney for Plaintiff